

A CONTRACT OF A	Licensing Committee 20 th July 2015
Title	Street Trading Strategy
Report of	Commissioning Director for Environment
Wards	All
Status	Public
Enclosures	Appendix 1 – Current Conditions Appendix 2 – Proposed new conditions Appendix 3 - Proposed new policy Appendix 4 - Current and proposed fees Appendix 5 – Summary of consultation responses
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Summary

The existing approach to licensing of street trading has not been reviewed since 2008. The current arrangements are inappropriate, administratively burdensome and confusing to traders. This report seeks approval by the Committee of a new Street Trading strategy, with an updated policy, including for the designation of streets in which street trading will be permitted and a simpler approach to licensing.

Recommendations

That the Committee note and consider the responses to the consultation on the Street Trading strategy and approve the implementation of the Policy at Appendix 3, along with the Conditions at Appendix 2 and Fees at Appendix 4, subject to any amendments that the Committee may wish to make in response to any comments in Appendix 6.

1. WHY THIS REPORT IS NEEDED

- 1.1 At the Licensing Committee on 19th March 2015 the committee resolved to consult for a period of at least 28 days on proposed changes to the street trading policy, the street trading standard conditions and the fees charged for street trading.
- 1.2 This report provides the committee with a summary of the responses to the consultation. Due to a timing issue with the end of the consultation and the date of this Committee meeting, the final summary of the consultation responses (Appendix 6) will be tabled on at the meeting on the 20th July 2015. However an interim summary of responses is included with this report at Appendix 5.
- 1.3 The consultation commenced on 1 June 2015, ending on 15th July 2015. The London Local Authorities Act 1990 (as amended) at Section 27 (4) and 32(8) specifically states that the consultation must be advertised in a local newspaper and that the consultation must be for 28 days following publication of this notice.

1.4 A letter has been sent to all current street trading licence holders in relation to this consultation.

1.5 The information relating to the consultation has been displayed on the Council website and this has been publicised using the Councils Twitter account.

1.6 No formal responses were received in relation to this consultation up to the date of publication of this report. However there have been a number of informal responses and enquiries relating to the proposed changes. The feedback from these enquiries has mostly been positive.

1.7 The proposed new licence conditions, policy, and fees are attached as appendices 2, 3 and 4 respectively. Other than minor grammatical amendments, clarifications and addition of a definition of "Licensed Street", these documents are unchanged from the drafts that were submitted to the Committee on the 19th March 2015.

1.8 The standards conditions, policy and fees can be changed at any time after adoption, and will be subject to review as necessary.

2. REASONS FOR RECOMMENDATIONS

2.1 The existing arrangements for street trading are confusing and out-dated. The proposals included in this report are consistent with current good practice and will provide for a fair and easily understood street trading licensing system.

3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED

3.1 To not make any changes to the existing arrangements would mean that the existing confusion and out-dated procedures would continue and this would be to the detriment of traders, Barnet residents and businesses and the Council.

4. POST DECISION IMPLEMENTATION

4.1 The policy and licence conditions, once approved by the Committee will be applied to all new street trading licences immediately. However the licence conditions for existing licences will only come into force at the time the licence is due for renewal.

4.2 The fees, if accepted for adoption, will be submitted to the next Policy and Resources Committee for adoption.

5. IMPLICATIONS OF DECISION

5.1 Corporate Priorities and Performance

5.1.1 Street trading supports objectives contained within the Corporate Plan. In particular, in relation to "maintaining the right environment for a strong and diverse local economy" as street trading can contribute to the economic, cultural, environmental and social wellbeing of the borough.

5.1.2 Street trading also supports the Sustainable Community Strategy 2010-2020 in relation to helping create a successful London Suburb as street trading supports enterprise within the London Borough of Barnet.

5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)

5.2.1 Administration and enforcement of street trading will be carried out by the Licensing team in Re, together with support from HB Public Law and from Governance Services, when arranging and co-ordinating arrangements for hearings in relation to Permanent Pitches.

5.2.2 The current fees were set in 2014. Fees are kept under constant review to ensure that they accurately reflect recovery of costs incurred in administration of the licence process and compliance checks.

5.3 Legal and Constitutional References

5.3.1 The London Local Authorities Act 1990 provides for Authorities to license street trading.

5.3.2 Section 24 of the London Local Authorities Act 1990 (as amended) ("the Act") deals with the Designation of Licence Streets. Section 27(4) and 32(8) sets out how a local authority should consult.

5.3.6 Annex A To Responsibility for Council Functions - Membership and Terms of Reference of Committees and Partnership Boards, details the functions of the Licensing Committee, which includes street trading

5.4 Risk Management

5.4.1 It is important that the London Borough of Barnet adopts a robust and accountable regulatory regime in relation to street trading. It needs to ensure that the risk of non-compliance and the regulatory burden to both the Local authority and to the trade is minimised. However it must balance this with the desire of residents to have unobstructed pavements.

5.5 Equalities and Diversity

5.5.1 The Council has a legal obligation under section 149 of the Equality Act 2010 to have due regard to the need to eliminate unlawful discrimination and to promote equality of opportunity and good relations between persons of different groups.

5.5.2 When considering street trading applications, only issues provided for in the London Local Authority Act 1990 (as amended), in addition to the authority's street trading policy will be taken into account. This will ensure a consistent approach is adopted. Under the terms of the policy, every application will be considered on its own merits.

5.5.3 An initial equalities impact assessment has been completed and there is no identified impact on any of the groups with protected characteristics. Therefore a full impact assessment is not required.

5.6 Consultation and Engagement

5.6.1 In relation to changes to fees, conditions and policy a consultation must take place. The Council have notice requirements under the Act which allows a period of 28 days for representations to be made, which the Council will consider.

6. BACKGROUND PAPERS None Appendix 2

London Borough of Barnet

Street Trading

Licence Conditions

Updated July 2015

DEFINITIONS

In the regulations, unless the context otherwise requires, the following expressions shall have the following meanings:

- 1.1 **"Act"** means Part III of the London Local Authorities Act 1990 as amended by the London Local Authorities Acts 1994, 1999, 2004 & 2007".
- 1.2 **"Advertisement"** means any word, letter, model, sign, placard, board, notice, whether illuminated or not, in the nature, and employed wholly or partly for the purposes of advertisement, announcement or direction and includes any hoarding or similar structure or any balloon used, or adapted for use for the display of advertisements, and references to the display of advertisement shall be constructed accordingly.
- 1.3 **"Assistant"** means a named person employed by and acting under the directions of a trader to assist him/her in the business of the stall and whose name and address has been notified to the London Borough of Barnet in writing by the trader.
- 1.4 **"Awning"** means a sheet of canvas or other material, which projects beyond the Pitch Limits.
- 1.5 **"Authorised Officer"** means an officer employed by The London Borough of Barnet and authorised by the London Borough of Barnet to act in accordance with the provisions of the London Local Authorities Act 1990 (as amended).
- 1.6 **"Child"** means a person under 16 years of age.
- 1.7 **"Commodities"** means any goods, wares or merchandise for sale or on display at a Licensed Street Trading Pitch.
- 1.8 **"Ice Cream Trading"** means the selling, exposing or offering for sale of goods consisting wholly or mainly of ice cream, frozen confectionery or other similar commodities from a vehicle.
- 1.9 **"Itinerant Ice Cream Trading"** means ice cream trading from a vehicle which goes from place to place, remaining in any one location in the course of trading for periods of 15 minutes or less and not returning to the same location or any other location in the same street on the same day.

- 1.10 **"Licensed Street Trader"** means any person who is licensed by the London Borough of Barnet for Street Trading under Part III of the Act.
- 1.11 **"Licensed Street Trading Pitch"** The area in any street authorised as a place at which street trading may be engaged in by a street trader, and includes any temporary alternative place approved by the London Borough of Barnet or a duly authorised officer of the London Borough of Barnet and for which a Licence has been granted.
- 1.12 **"Premises"** means any land, building or part of a building and includes any commercial premises adjacent to a Licensed Street Trading Pitch.
- 1.13 **"Receptacle"** includes a box, vessel, table, chair or stand, vehicle or thing which is used (whether or not constructed or adapted for such use) as a container for the display of any article or thing or equipment used in the provision of any service or sale or offer or display of goods for sale.
- 1.14 **"Refuse"** means waste which has been generated in the course of a Licensed Street Trader's business activity including, but not limited to; fruit and vegetable waste, cardboard, paper, small plastic items and other non-perishable waste.
- 1.15 **"Regulations"** means the contents of this document.
- 1.16 **"Shop Front Trading Licence"** means a licence which permits the display of shop goods or the placing of tables and chairs on the street ancillary to the existing business and in a manner permitted by the Act.
- 1.17 **"Special conditions"** are such conditions as it is deemed reasonable by the London Borough of Barnet to apply / not to apply to any Street Trading Licence in addition to the standard conditions.
- 1.18 **"Standard conditions"** means those matters set out in Section 27 (7) of the London Local Authorities Act 1990 (as amended) and as stated on a Street Trading Licence together with the conditions set out in these Regulations.
- 1.19 "Street Trading" shall have the meaning described in Section 21 (1) of the Act.

- 1.20 **"Street Trading Licence"** A licence given by The London Borough of Barnet to trade on a licensed street (valid for a period of not less than 6 months and no more than 3 years).
- 1.21 **"Temporary Street Trading Licence"** A short term/provisional licence given by The London Borough of Barnet to trade on a street (valid for a period up to 6 months).
- 1.22 **"Street Trading Pitch**" The area in any street authorised as a place at which street trading may be engaged in by a street trader, and includes any temporary alternative place approved by the London Borough of Barnet or a duly authorised officer of the London Borough of Barnet.
- 1.23 **"The London Borough of Barnet"** means the council of the London Borough of Barnet.
- 1.24 **"Trader"** A trader granted permission by The London Borough of Barnet Council to trade from a specified position.

General Conditions Applicable To All

Street Trading Licences

2 GENERAL

- 2.1 The grant of a Street Trading Licence shall not be deemed to give any approval or consent which may be needed under any Bye-Law, enactment or regulation other than Part III of the London Local Authorities Act 1990 (as amended).
- 2.2 These conditions may be dispensed with or modified by the London Borough of Barnet in any individual case by means of a Street Trading Licence variation in accordance with the statutory requirements;
- 2.3 Where in these conditions there is reference to the consent or agreement of the London Borough of Barnet, such consent or agreement may be given on such terms and conditions and subject to such restrictions as may be specified by the London Borough of Barnet; any variation shall not take effect until the consent of the London Borough of Barnet has been received in writing by the licensed street trader.
- 2.4 If a licensed street trader wishes any of the terms or conditions of a Street Trading Licence to be varied, application must be made in writing to the London Borough of Barnet in accordance with the statutory requirements. Any variation shall not take effect until the licence holder has received the consent of the London Borough of Barnet in writing.
- 2.5 Licensed street traders shall ensure that they comply with all relevant legislation including orders and regulations and any amendment or replacement of such legislation. Failure to comply with such legislation may result in the revocation of the Street Trading Licence.
- 2.6 The Trader shall engage in street trading only from the position, which is indicated on the licence, unless otherwise directed by an Authorised Officer.
- 2.7 The street trading pitch shall not exceed the dimensions specified on the Street Trading Licence and any licensed street trading pitch limits marked on the ground. An awning may be permitted to extend 30cm (12inches) at the front of the licensed street trading pitch but no articles are to be suspended from the awning beyond the permitted area.
- 2.8 A trader shall not cause or permit any receptacle, part of a receptacle, goods or other articles whatsoever to project beyond the licensed street trading pitch.
- 2.9 Traders shall not cause or permit receptacles, vehicles, commodities or other articles to be placed or to stand anywhere on the street otherwise than within the

limits a licensed street trading pitch. Traders shall not use feeder barrows, feeder vehicles or feeder receptacles for the display of goods.

- 2.10 "A" boards or other free-standing advertisements located within the pitch area will only be allowed if written approval has been given for these as part of the application process. Free-standing advertisements outside the pitch area are not permitted under any circumstances.
- 2.11 The licence holder shall not make any excavations or alterations of any description in the surface of the street, or land in the ownership of the London Borough of Barnet adjoining a street, or place or fix equipment of any description in the said surface except with the previous consent from the London Borough of Barnet in writing.
- 2.12 Advertisements or other notices shall not be displayed on any street furniture or any other location without the licence holder first obtaining written consent from the highway authority or any other relevant authority.
- 2.13 Only those goods specified on the Street Trading Licence may be sold from the Licensed street trading pitch and traders shall be limited to the group of goods listed on the licence.
- 2.14 No advertisement shall be displayed on the licensed pitch, which relates to any goods, commodities or services other than the goods offered for sale or provided on that pitch.
- 2.15 Licensed street trading may only take place on the days and during the times specified on the Street Trading Licence.
- 2.16 Traders or their assistants shall remove their receptacles and commodities by the closing time stated on the Street Trading Licence.
- 2.17 Except where specifically authorised by an Authorised Officer, no receptacle shall be left in the street after the closing time stated on the Street Trading Licence.
- 2.18 Vehicles are not permitted into the street trading area when prohibited by a road traffic Order.
- 2.19 Nothing in this section permits or purports to permit a trader to contravene the terms of any parking restriction or order that applies to the street in question.
- 2.20 The dimensions of a licensed street trading pitch shall be such that a minimum of 2.0 metres clear of any obstruction shall be maintained on the public highway for the safe pass, re-pass and free flow of pedestrian and vehicular traffic.
- 2.21 Barriers will only be allowed on a licensed pitch where they have been specifically included and permitted within the licence application process. Barriers are only permitted to enclose the outer perimeter of the pitch or to enclose the outer

perimeter of a seating area within the pitch (or, in the case of markets, any other such area as agreed with the licensing authority)

- 2.22 Any barrier erected on a pitch should be constructed of posts joined by textile panels. All such barriers should stand on the ground and be removable. All feet and supports should be within the defined pitch area.
- 2.23 No street trading will take place beyond the hours of 07:00 to 23:00
- 2.24 Excessive and inappropriate lighting is not allowed, as determined by an authorised officer
- 2.25 No hot food shall be cooked in an open and unenclosed area.
- 2.26 If food is sold at the street trading pitch, then the trader must ensure they comply with the Food Safety and Hygiene (England) Regulations 2013 and the Food Information Regulations 2014.
- 2.27 No goods should be sold if the cooking odours, smoke, or noise from them cause an inappropriate nuisance to persons and businesses in the vicinity, as determined by an authorised officer.

3 REFUSE

- 3.1 It shall be the Trader's responsibility to ensure that all litter and waste generated by their street trading activity is moved to a place from where it will be collected for transport to an authorised place of disposal. This may be by storage in suitable containers within the licensed street trading pitch until its collection by an authorised collector of waste.
- 3.2 The trader shall keep the pitch area (and its environs up to 5 metres in any direction form the pitch) clean and swept free of any remaining debris throughout the street trading day. In particular it shall be the duty of every trader to pick up all litter, debris, packaging and detritus that has been produced in the course of street trading or could reasonably be assumed to have been so produced or from any other source.
- 3.3 Where relevant, traders are required to have in place a commercial waste agreement with a registered carrier of waste. Any commercial waste agreement shall be sufficient in quantity and frequency of collection to cover all the waste produced by the trader at the street trading pitch or in the market environs as a result of street trading.
- 3.4 Any refuse considered by law to be an animal by-product shall be stored in an approved sealable container. For these purposes animal by product from a market stall shall include all waste water or water contaminated with material of animal origin or blood or other like fluid and no such liquid shall be allowed to drain onto the street or into the public street drainage system. All such refuse

shall be stored and disposed of in accordance with the relevant legal requirements.

3.5 Traders shall keep waste 'Duty of Care' transfer notes or any such proof of proper disposal of commercial waste as may be required by law. All proof of proper disposal should be available for inspection at the street trading licensed pitch during trading day for inspection by Authorised Officers upon request. Obtaining of any such proof shall be the absolute liability of the Trader irrespective of the body or company removing the waste.

4 DISPLAY OF LICENCE

4.1 A copy of the street trading licence must be kept on the premises and produced to an authorised officer or police officer immediately upon request indicating: the trader's name, names of assistants, commodity, licence number, licensed street trading pitch, Street Trading Licence issue date and expiry date. This licence shall include the trader's photograph and those of the assistants registered to trade on the street trading licence pitch with the London Borough of Barnet. This information (save for the photographs) shall also be supplied in writing immediately to any person who requests it.

5 SAFETY OF EQUIPMENT

- 5.1 Prior to using any electrical equipment on a licensed street trading pitch permission must be sought in writing from the London Borough of Barnet.
- 5.2 Electrical equipment must be tested annually by a suitably qualified electrician. Traders will be required to retain and produce the original safety certificate for electrical equipment approved for use on the stall to an authorised officer of the London Borough of Barnet on request. All equipment will require a safety tag to be displayed recording that the equipment has passed the necessary test and the date on which it was last tested.
- 5.3 All traders using an electric supply must have consent from the London Borough of Barnet before seeking installation from an electricity supplier. Where relevant, the trader and the supplier will be required to provide the London Borough of Barnet with an indemnity for the safety of the supply of electricity.
- 5.4 Traders will disconnect from the supply when directed to do so by an authorised officer of the London Borough of Barnet.

- 5.5 Where mobile electrical generators are used their use and position must be approved by the London Borough of Barnet. They shall be so positioned as to ensure that:
 - 5.5.1 They do not present a danger to the passing public.
 - 5.5.2 They do not present a fire or similar hazard risk to the stall or goods displayed thereon.
 - 5.5.3 They do not cause any noise or fume nuisance.
 - 5.5.4 Any inflammable fuel is stored away from the stall in a London Fire Authority approved location and an approved container.
 - 5.5.5 A generator shall be turned off at the request of an authorised London Borough of Barnet officer or police officer.
- 5.6 A Trader must not tamper with, or use an electricity supply of the London Borough of Barnet without payment. Any trader causing damage to any London Borough of Barnet installation or equipment will be required to pay the full cost of any repair or replacement. Any trader responsible for such acts may be subject to a separate prosecution or civil proceedings.

6 RECEPTACLES

- 6.1 Receptacles shall be easily and immediately assembled and removed. The London Borough of Barnet reserves the right to inspect receptacles for health and safety compliance and to ensure that they are fit for purpose. Any receptacle deemed to present a risk or hazard shall be immediately removed at the request of an authorised officer of the London Borough of Barnet. It shall be and shall remain the responsibility and liability of the Trader to ensure that any receptacle is safe in its construction, siting, erection and use and will not cause injury to any person.
- 6.2 Traders or their assistants shall remove the receptacles and commodities for so long as may be necessary in the event of extreme circumstances and when required to do so by a police officer or an authorised officer of the London Borough of Barnet.

- 6.3 All receptacles shall be of an approved type and shall be kept in clean condition and good repair. A receptacle shall be repaired or repainted within one month of a written request from an authorised officer of the London Borough of Barnet.
- 6.4 A Trader shall ensure that until such time as a receptacle that is unsafe or becomes unfit for purpose or beyond repair in the opinion of an authorised officer of the London Borough of Barnet is replaced with one fit for purpose.
- 6.5 Only those receptacles and containers which are suitable and fit for purpose and approved by the London Borough of Barnet shall be used by the licence holder and assistants for trading. Displays shall not be formed by the use of unsuitable items such as milk crates.
- 6.6 A display, receptacle, table or chair shall not be used if it is likely to damage the street.
- 6.7 The display/stand must be of a construction that will cause minimal damage if there is a collision. There must be no sharp edges or protruding parts.
- 6.8 Well-designed high quality finish styled appropriately for the street they are placed on

7 CONDUCT

- 7.1 A licensed street trader and any assistants employed by them shall ensure that all members of the community are fairly treated and with courtesy and respect. Traders and their assistants shall not use any form of racist, sexist, homophobic or abusive language or display any materials that can cause offence to a person's race, religion or sexual orientation. Traders must not behave in an aggressive manner or commit any acts of aggression or harassment (whether racial, sexual or otherwise) against any person.
- 7.2 In order to protect the community, any trader or assistant who commits one of the offences listed below will be liable for immediate suspension of their Street Trading Licence whilst the matter is investigated and until the London Borough of Barnet determines if their licence should be permanently revoked:
 - Possession or supply of any controlled drugs,
 - Supply of counterfeit goods or offensive weapons,
 - Sale and supply of alcohol unless permitted by licence.
 - Trading under the influence of drugs or alcohol.

- 7.3 All licensed street traders shall produce their Street Trading Licence when requested to do so by an Authorised Officer of the London Borough of Barnet or police officer.
- 7.4 Traders shall not use or permit another person to use on the licensed street trading pitch or within the immediate vicinity any equipment or apparatus to produce music or other similar sound, except in connection with the sale of their commodity and then either through ear phones or at a volume level that allows a face to face conversation at normal speech level from the traders stall. Any Trader must reduce the level of sound from any device when required to do so by an authorised officer.
- 7.5 There shall be no continuous playing of amplified music other than for the purposes in the paragraph above.

8 INSURANCE

- 8.1 The licensed street trader shall indemnify the London Borough of Barnet against all actions, proceedings, claims demands and liability which may at any time be taken, made or incurred inconsequence of the use or presence of the trader, their assistant, their stall, receptacle or goods and any other object or thing they bring with them or produce in the course of their business and for this purpose must take out at the traders expense a policy of public liability insurance approved by the London Borough of Barnet in the minimum sum of £5,000,000 (5 million pounds) in respect of any one event and must produce to the London Borough of Barnet on request the current receipts for the premium payment and confirmation of the renewals of the policy. The London Borough of Barnet reserves the right to vary this amount from time to time and to notify traders of any increase required by letter. A copy of the certificate of insurance shall be handed to the London Borough of Barnet on request.
- 8.2 Satisfactory evidence of such insurance must be produced to the London Borough of Barnet before a Street Trading Licence will be granted or renewed. Failure to produce insurance certificates when requested by an Authorised Officer of the London Borough of Barnet will lead to temporary suspension from trading until the certificate is produced and the London Borough of Barnet is satisfied with the level of cover.
- 8.3 The London Borough of Barnet reserves the right to contact insurance companies for the purposes of verifying the authenticity of the cover. Any trader who does not have full insurance for the period specified within their licence and for the value

stated by the London Borough of Barnet will be suspended from trading until suitable insurance is in place and the cover note or policy presented to the London Borough of Barnet.

8.4 Traders must inform the London Borough of Barnet in writing and provide an updated copy of the certificate of insurance where there are any changes to their insurance cover. The London Borough of Barnet may use the information provided to contact the trader's insurer to confirm the details of any policy held or purported to be held and the applicable level of cover and indemnity provided.

9 STORAGE

9.1 Traders in foodstuffs shall notify the London Borough of Barnet in writing of any change of address or addresses at which the receptacle and any commodities are stored. Such notice shall be given within 7 days of the change and the London Borough of Barnet reserves the right to conduct an inspection to confirm occupancy and to ensure the storage space is compliant with relevant standards.

10 EMPLOYED ASSISTANTS

- 10.1 Traders shall notify the London Borough of Barnet in writing on the relevant forms of the name, address and national insurance number of each and every assistant who assists with sales on the licensed street trading pitch. Details of any subsequent change of assistant or any other relevant information regarding assistants shall be given in writing to the London Borough of Barnet.
- 10.2 The licence holder shall provide the London Borough of Barnet with details of all assistants who may work on the licensed street trading pitch whether the trader is present or not.
- 10.3 A licensed street trader shall not employ a child in any capacity in the course of his trade or business.
- 10.4 The licensed trader may employ any other person to assist in the conduct of the business but may not let, assign or part with his interest or possession under this licence, but he may surrender it at any time. The right granted by this licence cannot be sub-let transferred or shared with any other person or party.
- 10.5 Traders shall notify the London Borough of Barnet of any changes of assistants as soon as the changes occur.

10.6 Any contravention of these regulations by an assistant shall be deemed to be a contravention by the trader whether the trader was present at the time of the contravention or not.

11 ASSISTANCE TO LONDON BOROUGH OF BARNET OFFICERS

- 11.1 A trader shall give immediate assistance to London Borough of Barnet officers when requested so to do in the exercise of their official duties.
- 11.2 A trader shall not use rude or offensive language or behave in an aggressive manner when dealing with any agent, officer or elected member of the London Borough of Barnet.

12 PAYMENT OF CHARGES

12.1 A Trader shall pay all charges in connection with street trading to the London Borough of Barnet, on the dates and intervals advised by the London Borough of Barnet upon the issue and/or renewal of the street trading licence and in the manner agreed as appropriate for payment by the London Borough of Barnet.

13 CHANGE OF ADDRESS AND CIRCUMSTANCES

13.1 A trader shall give notice in writing to the London Borough of Barnet of the change of any of the addresses and circumstances including the trader's health. Notice of a change of address shall be given within seven days of the said change. Proof of new address will need to be submitted to the London Borough of Barnet. The London Borough of Barnet reserves the right to conduct a home visit to confirm occupancy.

14 PITCH AREA

- 14.1 The trading area shall not exceed the agreed dimensions specified within the licence; except solely in connection with the setting up or taking down of the stall and other equipment.
- 14.2 No goods or other articles whatsoever shall project beyond or be placed alongside or around the extremities of the agreed trading area. The trader shall

immediately remove items placed outside the licensed area if requested to do so by an authorised officer of the London Borough of Barnet.

- 14.3 No patio heaters or other CO2 emitting heaters are permitted in the licensed area.
- 14.4 Any awnings sheets, covers, screens, clips and ties need to be secured in a manner that they do not pose a hazard or nuisance to any person. No part of an awning may be less than 2.6 metres from the ground or project into the carriageway without prior approval. No items may be affixed to it.
- 14.5 Paper goods must be secured so that they do not blow away.
- 14.6 Ashtray units allowing for the secure disposal of butts shall be present at all premises licensed for tables and chairs.
- 14.7 The licence holder shall ensure that customers using the tables and chairs do not cause any nuisance whatsoever to residents, other businesses or persons using the highway.

15 VEHICLES

- 15.1 The trader shall not leave his vehicle in the street in which he trades apart from approved parking spaces upon full payment of any relevant fee. Where permitted loading and unloading of goods shall be carried out as quickly as possible with the vehicle moved immediately on completion.
- 15.2 A licensed trader shall not permit vehicles used in connection with his licensed pitch to be in the vicinity of the trading area for loading/unloading or other purposes during trading hours.

16 SHOP FRONT LICENCES

The Regulations below shall apply to Tables and Chairs and shop front display Licences only in addition to the preceding conditions:

- 16.1 Only those items sold in the shop premises to which the street trading area is adjacent to can be sold under the 'shop front licence'.
- 16.2 Only those services provided within the premises can be provided in the licensed area where a licence permits tables and chairs to be placed on the street.

16.3 Alcohol shall not be consumed in the licensed street trading pitch unless the plan attached to the premises licence issued under the Licensing Act 2003 includes the licensed street trading pitch.

Appendix A List of prohibited goods and services

The following are prohibited to be sold as part of a street trading licence:

- Live animals
- Second hand electrical goods
- Sex articles
- Medicines or treatments
- Alcohol (unless consumption in an shop front licence adjacent to a licensed premises and covered by the premises licence or as part of a street market with a relevant authorisation for alcohol sales)
- Cigarettes or tobacco
- Any form of gambling
- Firearms
- Fireworks

London Borough of Barnet

Street Trading Policy 2015-2020

London Local Authorities Act 1990 (as amended)

1 DEFINITION OF TERMS

Within the terms of this policy in respect of street trading the following definitions apply:

1	Authorised Officer	An officer employed and authorised by The London Borough of Barnet to act in accordance with the provisions of the London Local Authorities Act 1990 (as amended).
2	Permanent Street Trading Licence	A licence given by the London Borough of Barnet to trade on a licensed street or at a licensed pitch
3	Temporary Street Trading Licence	A short term/provisional licence (valid for 6 months or less), given by the London Borough of Barnet to trade on a street.
4	Street Market licence	A street trading licence given by the London Borough of Barnet to an individual to allow him/her to trade on a street as a designated street market.
5	Licence	The term used when this policy applies equally to a street trading licence, street market licence and a temporary street trading licence.
6	Licence Holder	The person or company to whom the licence to trade has been granted.
7	Market	An outdoor space where three or more stalls are situated together for the purpose of allowing people to trade on the street.
8	ltinerant ice cream trading	shall have the meaning ascribed in Section 21(1) of the London Local Authorities Act 1990 (as amended).
9	Street Trader	A trader granted permission by The London Borough of Barnet to trade from a specified position.
10	Street	Shall have the meaning ascribed in Section 21(1) of the London Local Authorities Act 1990 (as amended).
11	Street Trading:	Shall have the meaning ascribed in Section 21(1) of the London Local Authorities Act 1990 (as amended) and includes the use of tables and chairs situated on the highway for business purposes.
12	Street Trading Pitch/Location	The area in any street authorised as a place from which street trading may be carried on by a street trader, and includes any temporary alternative place approved by the London Borough of Barnet.
13	Advertisement	Any word, letter, model, sign, placard, board, notice, whether illuminated or not, in the nature, and employed

wholly or partly for the purposes of advertisement, announcement or direction and includes any hoarding or similar structure or any balloon used, or adapted for use for the display of advertisements, and references to the display of advertisement shall be constructed accordingly.

- 14 Assistant A person employed by and acting under the directions of a street trader to assist him/her about the business of the stall and whose name and address has been notified to the London Borough of Barnet
- 15 Awning A sheet of canvas or other material, used as a protection against the weather, which projects as an extension of the roof beyond the structure of the stall.
- 16 **Goods** Any goods, wares or merchandise displayed for sale at a stall
- 17 **Pitch Limits** The agreed area within which street trading is permitted.
- 18 **Refuse** Any waste material.
- 19 Stall Any structure used by a trader for the display of goods, or in connection with his or her business, and which occupies a licensed street trading pitch; and includes all goods offered or to be offered for sale and any additional structure or equipment used as part of the stall or business. On "isolated pitches" this also includes all rubbish created as a result of the business.
- 20 **Premises** Any shop, house or block of flats or other building.

2 INTRODUCTION

- 2.1 This document sets out the London Borough of Barnet's policy in respect of its licensing functions for street trading under <u>Part III of the London Local Authorities</u> Act 1990 (as amended). (The Act)
- 2.2 This policy will take effect from 20th July 2015.
- 2.3 This policy will be kept under review and before making any amendments the London Borough of Barnet will consult with licence holders and their representatives and will give consideration to all representations received within the 28-day consultation period.
- 2.4 The policy will be formally reviewed at least every 5 years.
- 2.5 The London Borough of Barnet recognises that street trading can play a part in the cultural identity of the borough and also contributes to the local economy. It may attract visitors and can make for vibrant towns and communities, while at the same time providing employment.
- 2.6 The London Borough of Barnet wishes to ensure minimum standards in relation to facilities, appearance and choice are maintained in relation to street trading. Therefore, in granting and renewing licences it is important that stalls are well designed with a high quality finish that enhances the area.
- 2.7 In regulating street trading activities the London Borough of Barnet acknowledges that a balance must be struck between the legitimate objectives of applicants and the desires of the population as a whole, and in particular those members of the public living, working or engaged in normal activity in the area concerned. A balance must be struck between these, often conflicting positions and all relevant views will be taken into account when making licensing decisions or determining a course of action.
- 2.8 It is also recognised that street trading and markets are hugely important to a vibrant economy, as they offer an excellent low risk step for businesses.
- 2.9 However the London Borough of Barnet will not accept poorly managed or visually untidy and unappealing stalls/pitches, or those that cause an obstruction to persons or prevent safe access and egress.
- 2.10 This policy will apply to all street-trading activities to ensure consistency in decision-making. However, each application will be considered on its own merits so that individual circumstances, where appropriate, are taken into consideration.
- 2.11 On 20th July 2015, Barnet Council made regulations prescribing standard licence conditions in accordance with Section 27(3) London Local Authorities Act 1990 (Appendix 2).

- 2.12 The Licensing functions under The Act will be discharged by officers acting under delegated authority.
- 2.13 The licensing authority will maintain an up-to-date record of all designated street trading pitches including those which are currently vacant.

Hours

- 2.14 Trading hours for street trading covered by this policy will be set on the basis of promoting the following purposes:
 - (a) Preventing crime, disorder and anti-social behaviour
 - (b) Avoiding public nuisance
 - (c) Protecting public safety
 - (d) Preventing obstruction of the highway
 - (e) Complementing the location and hours of neighbouring business activity
- 2.15 Licences will not be granted or varied beyond the hours of 07.00 to 23.00
- 2.16 Licences may be granted or varied for shorter periods within these times where, as it appears to the licensing authority to be appropriate
- 2.17 Hours of trading may be variable depending upon the day of the week and will generally be granted having regard to the operating hours of other retail outlets in the vicinity.
- 2.18 Other factors to be taken into account when granting or varying hours of trading pertaining to any licence include:
 - (a) The ability to service the pitch (to stock and re-stock)
 - (b) Time needed to set up and take down the street trading stall

Goods Sold

- 2.19 Licence holders must apply to the licensing authority, clearly stating the nature of the proposed good(s) and proposed method of selling either at the stage of first application or for any subsequent change to the goods and services sold on the stall.
- 2.20 The London Borough of Barnet prohibits the sale of certain goods from the street. A list of prohibited goods can be found in Appendix A.
- 2.21 The level of nuisance should be kept to a minimum and particular attention should be paid to cooking odours, smoke, noise, and litter. Goods should not be sold if they cause an unacceptable level of nuisance as determined by an authorised officer.
- 2.22 The goods applied for should not cause or contribute to crime and disorder.

2.23 In a limited range of circumstances it may be unsuitable for different types of stalls to be close together – for example a hot food stand next to clothing stalls.

3 THE APPLICATION

3.1 All applications for a licence must be made to the London Borough of Barnet either electronically using the forms on the London Borough of Barnet website or addressed to:

Licensing Team, London Borough of Barnet,

Building 4, North London Business Park,

Oakleigh Road South

London N11 1NP

Or such other address as the Council may otherwise notify to applicants.

- 3.2 The application must be:
 - Made in writing
 - Made on the correct application form as prescribed by the London Borough of Barnet
 - Accompanied by the full fee
 - Accompanied by acceptable passport sized photos (if required)
 - Accompanied by the relevant documents
- 3.3 An incomplete or incorrectly completed application will be rejected and the fee refunded.

Renewal Applications

- 3.4 Renewal applications will only be accepted for permanent street trading licences.
- 3.5 A correctly completed application for the renewal of a permanent street trading licence must be submitted no later than two months before the existing licence will expire but not earlier than three months before that date.
- 3.6 An incomplete or incorrectly completed application will be rejected.
- 3.7 An application received more than three months before the expiry date will be rejected.

Casual Market Trader Registration

3.8 Any individual who wishes to trade at a licensed street market within the London Borough of Barnet must hold a casual market trader registration.

- 3.9 The application must be:
 - Made in writing
 - Made on the correct application form as prescribed by the London Borough of Barnet
 - Accompanied by the full fee, unless agreed in writing that a partial fee will be acceptable.
 - Accompanied by an acceptable passport sized photo
 - Accompanied by an original certificate of insurance that covers the street trading activity for third party and public liability risks
- 3.10 There are 2 forms of registration: a year licence, or a provisional 6 week trial licence.
- 3.11 The provisional 6 week trial licence will only be granted on one occasion and for one market. The market holder must be in agreement to a provisional trial. In these circumstances there will be no requirement to complete an application form and the market organisers will be deemed to be sponsoring the individual and must certify they have valid public liability and if applicable, food registration.
- 3.12 A person trading for no more than 2 consecutive days a year and trading from the same market which has a predominantly community/charitable purpose e.g. Barnet Christmas Market, is exempt from application for a casual market registration. The market organiser must certify all traders have valid public liability and if applicable, food registration.

4. DETERMINING APPLICATIONS

Designation of Licensed Streets, Areas and Pitches

- 4.1 Before deciding whether to designate a pitch/street/area the London Borough of Barnet will carry out a consultation with interested parties. In particular, the following will be consulted:
 - London Borough of Barnet (Highways Authority)
 - London Borough of Barnet (Environmental Health Service)
 - The Metropolitan Police Service
 - London Fire & Rescue Service
 - The elected ward councillor for the proposed street trading location
 - Any other person that the London Borough of Barnet believes may provide relevant information in respect of the application.
- 4.2 Notices may be displayed in the vicinity of the designation area outlining the application and inviting representations.
- 4.3 Letters may, as appropriate, be sent to businesses immediately adjacent to the proposed street market outlining the application and inviting comments.

4.4 Consultation will last for a period of 28 days within which interested parties may submit comments.

Street Trading licence

- 4.5 Before a street trading licence is granted, the London Borough of Barnet will carry out a consultation with interested parties. In particular, the following will be consulted, as appropriate:
 - London Borough of Barnet (Highways Authority)
 - London Borough of Barnet (Environmental Health Service)
 - The Metropolitan Police Service
- 4.6 Within 14 days of the application the site will be assessed by an authorised officer of the London Borough Barnet for its suitability for a street trading licence.

Renewal Applications

- 4.7 Prior to renewal of a permanent street trading licence the London Borough of Barnet, will carry out a consultation with interested parties. In particular the following will be, consulted as appropriate:
 - London Borough of Barnet (Highways Authority)
 - London Borough of Barnet (Environmental Health Service)
 - The Metropolitan Police Service
- 4.8 Consultation will last for a period of 7 days starting the day following receipt of a valid application for renewal of a permanent street trading licence.
- 4.9 The purpose of the consultation is to determine whether there has been any significant change in circumstances since the grant of the previous permanent street trading licence.

Street Market – Casual Market Trader registration

- 4.10 A street market trader registration will not require a period of consultation.
- 4.11 The names and addresses of persons and associated premises making an application for a licence will be provided to:
 - London Borough of Barnet (Highways Authority)
 - London Borough of Barnet (Environmental Health Service)
 - The Metropolitan Police Service

5 REPRESENTATIONS ABOUT LICENCE APPLICATIONS

- 5.1 Interested parties may make a representation about a Licence application to the London Borough of Barnet during the consultation period in relation to matters that they consider to be relevant to the decision to grant a Licence.
- 5.2 A representation will not be relevant if it is considered by the London Borough of Barnet to be frivolous, vexatious or repetitive or unrelated to the application.
- 5.3 If a relevant representation is received the London Borough of Barnet will make efforts to consult with the applicant and the person or body making the representation in an attempt to resolve any issues.

6 DETERMINATION OF THE APPLICATION

- 6.1 The decision to designate a street shall be determined by a Licensing Sub-Committee or under delegated powers.
- 6.2 The decision to grant or renew a permanent licence will be made by an authorised officer under delegated powers. However if the officer is unable to make a decision due to exceptional or other circumstances, the application may be determined by a Licensing Sub-Committee.
- 6.3 The decision to grant a temporary licence or a street market (for a period up to 6 months) shall be determined by an authorised officer under delegated powers. However, if the officer is unable to make a decision due to exceptional or other circumstances the application may be determined by a Licensing Sub-Committee.
- 6.4 The London Borough of Barnet will have regard to any relevant representations received and will assess the impact of the application on the following when deciding whether to grant or refuse an application:
 - (a) Prevention of crime, disorder and anti-social behaviour
 - (b) Avoidance of public nuisance
 - (c) Protecting public safety
 - (d) Prevention of obstruction of the highway
 - (e) Complementing the location and hours of neighbouring business activity
- 6.5 The London Borough of Barnet will have regard to any relevant factors that may affect the use of a licence if granted including, but not exclusively,
 - the suitability of the premises from which it is intended to trade and
 - the adequate provision of storage facilities for receptacles or perishable goods when street trading is not taking place.
- 6.6 The London Borough of Barnet will also consider whether the applicant:
 - is unsuitable to hold a licence on the grounds of misconduct or other sufficient reason and may consider imposing penalty points on any existing licence
 - has previously failed to obtain a street trading licence
 - has previously held a licence that was revoked
 - has previously failed to pay fees or other charges in respect of a licence

7 **GRANTING THE APPLICATION**

- 7.1 Upon approving an application the London Borough of Barnet may issue a permanent street trading licence or a temporary street trading licence (a licence) as appropriate.
- 7.2 A licence will be issued subject to the London Borough of Barnet's standard conditions and shall be subject to any additional terms, plans and details contained in the application.
- 7.3 A licence may also be issued subject to specific conditions that the licensing authority deems reasonable and necessary.
- 7.4 A permanent street trading licence shall be granted for a period not exceeding 3 years.
- 7.5 A temporary street trading licence may be granted on a daily, weekly or monthly basis up to a maximum period of six months.
- 7.6 Each individual trader at a street market must apply for and hold a casual street market registration for the London Borough of Barnet. It will be the responsibility of the market operator to confirm that each trader on each day has a valid street trading licence and to provide details of the traders and licence numbers to the Licensing Authority.

8 **REFUSAL OF AN APPLICATION**

- 8.1 A licence shall not be granted unless:
 - The fee has been paid in full or,
 - An agreement in writing has been obtained from the London Borough of Barnet which contains details of the payment of the fee by instalments.
- 8.2 A licence shall be refused if any of the circumstances in section 25(4) of the Act apply.
- 8.3 A licence may be refused if any of the circumstances in section 25(6) of the Act apply. However, before a final decision is taken the London Borough of Barnet will provide the licence holder or applicant a written notice of its intention to refuse the licence. The licence holder or applicant will be provided an opportunity to appear before a senior authorised officer and to make representations in respect of the matter. The senior authorised officer will determine whether the refusal to issue a licence is upheld.
- 8.4 A licence will not be granted if the proposed street trading pitch will not allow sufficient and safe passage for pedestrians using the footpath. In general at least

2.0 metres of clear unobstructed passage must be maintained from the roadside kerb to the outermost point of the pitch. In areas of high pedestrian use or high levels of traffic a larger clearance may be required, as determined by the London Borough of Barnet.

8.5 A licence will not be granted if it is clear that the granting of the licence will cause significant nuisance, compromise public safety, lead to crime, disorder or antisocial behaviour, obstruct the highway, or seriously conflict with the location and hours of neighbouring business activity.

9 EXPIRY OF THE LICENCE

- 9.1 A licence will expire on the date specified on the licence unless it is renewed in accordance with section 3 above.
- 9.2 A licence holder may surrender his/her licence by sending it to the London Borough of Barnet, at which time it will cease to be valid and will expire.

Lapse

9.3 If a licence lapses in circumstances as defined in Section 29A of the Act the licence holder should return the licence to the London Borough of Barnet.

Succession

- 9.4 This section only applies to an individual licence holder of a permanent street trading licence.
- 9.5 If the licence holder dies or retires or is unable to continue due to ill health as described in Section 26 of the Act the London Borough of Barnet shall not grant a licence in respect of the street trading pitch until 28 days have elapsed from the date of the event.
- 9.6 During the 28-day period, the person named as the successor by the licence holder in his/her original application may apply to the London Borough of Barnet for the licence to be transferred.

10 REVOCATION OR VARIATION

10.1 The licensing authority may, subject to the appropriate consultation and notification procedures, de-designate streets or street trading pitches where, in the opinion of the licensing authority, they are no longer suitable for street trading. The circumstances under which a location may be considered no longer suitable include:

(a) It has not been used for trading for a period of greater than six months;

(b) There are altered circumstances due to increased pedestrian footfall resulting from altered highway layouts, public realm improvements or construction projects;

(c) Where new development and the siting and operation of the trading pitch would adversely affect local pedestrian flow or cause congestion, including close to transport stops and stations.

Permanent street trading licence

- 10.2 The London Borough of Barnet may revoke a permanent street trading licence at any time if any of the circumstances in Section 28 of the Act apply.
- 10.3 However, having considered all the available evidence the London Borough of Barnet may decide that it is appropriate to vary the conditions of the permanent street trading licence to ensure that compliance with the legislation and licence conditions is achieved.
- 10.4 Before a decision is taken the London Borough of Barnet will give the licence holder written notice of its intention to revoke or vary the licence.
- 10.5 The licence holder will then be given an opportunity to appear before a senior authorised officer within 21 days and to make representations in respect of the matter.
- 10.6 The senior authorised officer will consider the representations before a decision is made.
- 10.7 The senior authorised officer will also have regard to this policy, in particular section 7 before making a decision.

Temporary Street Trading Licence

- 10.8 The London Borough of Barnet may revoke or suspend the use of a temporary licence on land within 7 metres of any road or footway as described in section 21 (1)(b) on the grounds of safety or nuisance.
- 10.9 If the London Borough of Barnet revokes or suspends the temporary licence it will take effect as soon as this is notified to the relevant party.
- 10.10 As an alternative, or in addition to revocation or variation of a licence, the London Borough of Barnet may decide that other enforcement action is appropriate. This may include pursuing a criminal prosecution in accordance with the Enforcement Policy.

11 FEES

11.1 The London Borough of Barnet will set the fees for all street trading licences to recover its reasonable administrative and compliance costs. The cost of street

cleaning and other appropriate costs will also be considered when setting the fees.

- 11.2 The fees will be reviewed annually and before any changes are made the London Borough of Barnet will consult with all licence holders and publish a notice of the proposed fees in a local newspaper.
- 11.3 The consultation will last for a period of 28 days from the publication of the notice in the newspaper.
- 11.3 Before a final decision is made, the London Borough of Barnet will consider any representations received during the consultation period.
- 11.4 After a final decision is made, the London Borough of Barnet will inform all licence holders and publish a notice of the fees in a local newspaper.
- 11.5 The fees will take effect no less than 28 days after the publication of the notice.
- 11.6 If an application fee is paid by cheque, the fee shall not be deemed to have been paid until the funds have cleared.

12 DECISIONS

- 12.1 The reasons for any decision(s) taken by the London Borough of Barnet in respect of an application for a licence will be provided in writing to all parties to the proceedings within 7 days of the decision.
- 12.2 Decisions will be taken having regard to this Street Trading Policy and Part III of the London Local Authorities Act 1990 (as amended).

13 APPEALS

- 13.1 Any appeal against the decision of the London Borough of Barnet in respect of the grant, variation, revocation or refusal to grant a permanent licence may be made to the magistrate's court under the provisions of section 30 of the London Local Authorities Act 1990.
- 13.2 There is no right of appeal in respect of temporary street trading licences.

14 **DEMARCATION**

- 14.1 The area of all licensed pitches on a designated street will be permanently demarcated.
- 14.2 Application of the demarcation will be carried out by the Highways authority or their appointed agent on their behalf.

- 14.3 The cost of the permanent demarcation will be borne by the applicant. The cost will be published by the London Borough of Barnet.
- 14.4 If an application is made to vary the licensed area then the cost of removing and replacing the demarcation must be borne by the applicant.
- 14.5 A licence holder must not trader outside of the demarcated area.

15 ENFORCEMENT

15.1 Any enforcement action instigated by the London Borough of Barnet will be in accordance with the Act and the current Enforcement Policy.

16 UNLICENSED STREET TRADING

- 16.1 Unlicensed street trading can have a negative impact on legitimate street traders and the community as a whole and will not be tolerated by the London Borough of Barnet.
- 16.2 If an authorised officer suspects that a person has committed an offence of unlawful street trading he may take appropriate action in line with the current enforcement policy which may also involve the seizure of any article or thing deemed necessary.
- 16.3 Before taking any formal action the authorised officer will identify him/herself by showing their identification and authorisation.

MOTOR VEHICLES

- 17.1 The sale or exposure for sale of a motor vehicle or motorcycle in a street is prohibited.
- 172 Offering a vehicle for sale on the internet by a motor trade business at the same time as keeping the same vehicle on the public highway will be deemed to be street trading and is prohibited.
- 17.3 If an authorised officer identifies a vehicle that is exposed or advertised for sale on the street he may affix a notice to the windscreen or other part of the vehicle requiring the registered owner to remove the vehicle within 24 hours.

18 DATA PROTECTION, FREEDOM OF INFORMATION AND DATA MATCHING

18.1 The London Borough of Barnet London Borough of Barnet is the Data Controller of all personal information held by the Licensing Authority. The London Borough of Barnet will process and hold that information in accordance with principles of the Data Protection Act 1998.

- 18.2 The information supplied and held as part of the street trading application and enforcement processes may be disclosable in accordance with the Freedom of Information Act 2000 or Environmental Information Regulations 2004.
- 18.3 The information supplied in all applications will be given to the Audit Commission to participate in the National Fraud Initiative (NFI) data matching exercise and will be used for cross-system and cross authority comparison with other relevant organisations' data for the prevention and detection of fraud.

Appendix 4– Street Trading fees

Street Trading

1. Permanent licence

£550 per annum

2. Temporary licence

£400 per 6 months

£180 up to 2 months

3. A board licence

£140 per 6 months

4. Street Markets:

a. Permanent market

£15 per trader per month

b. Occasional market

Band 1: Less than 30 traders £18 per trader per event (up to 7 days) £15 per trader per event (1 day event)

Band 2:More than 30 traders£12 per trader per event (up to 7 days)£10 per trader per event (1 day event)

5. Casual temporary trader registration

(12 months validity) £28.00

Provisional trader registration (6 weeks at same market, only 1 can be applied for per applicant) $\pounds 10$

7. Cost of demarcation

£20 per stud (likely to be approx. 6 studs per site)

Appendix 5 As of 9th July 2015 there has been no formal responses to the consultation.